

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07
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INFO CINCLANT NORFOLK VA

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USNMR SHAPE BE

USCINCEUR VAIHINGEN GER

JCS WASHDC

DCA WASHDC

DIRNSA FT GEO G MEADE

C O N F I D E N T I A L SECTION 01 OF 02 NATO 06628

HOLD FOR OPENING OF BUSINESS

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: NATO DEFENSE INITIATIVES: COMMENTS ON FINAL

DRAFT TOR FOR TASK FORCE 6 ON COMMUNICATIONS, COMMAND AND
CONTROL (C3)

REF: USNATO 6520 (070959Z JUL 77)

SUMMARY: WE BELIEVE THAT, IN GENERAL, THE SUBJECT DRAFT
TOR EMBRACE MOST US OBJECTIVES, ALTHOUGH NOT IN THE DETAIL
CHARACTERISTIC OF A COMPARABLE US DOCUMENT. WE NOTE A FEW
OMISSIONS WHICH WE BELIEVE SHOULD BE RECTIFIED. SINCE THE
EWG, AT ITS JULY 15 REINFORCED MEETING, WILL ADDRESS TOR FOR
NINE SEPARATE TASK FORCES, US OBJECTIVES FOR THE C3 TOR MUST
NOT BE FORMULATED IN ISOLATION FROM THE OTHER EIGHT, BUT
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SHOULD BE CONSIDERED IN THE CONTEXT OF THE OVERALL APPROACH
THE US INTENDS TO ADOPT FOR THAT MEETING. THUS, THIS TELE-
GRAM SIMPLY FORWARDS OUR COMMENT AND IS NOT A REQUEST FOR
GUIDANCE. WE ARE DEVELOPING AN OVERVIEW MESSAGE THAT WILL
SYNTHESIZE OUR COMMENT, FORWARD OUR SUGGESTIONS FOR THE
APPROACH THE US SHOULD ADOPT FOR THE JULY 15 MEETING, AND
CONTAIN OUR FORMAL REQUEST FOR GUIDANCE. END SUMMARY.

1. WE HAVE REVIEWED THE SUBJECT TOR IN LIGHT OF OUR UNDERSTANDING OF US OBJECTIVES FOR THE TASK FORCE ON C3. WE ALSO HAVE HAD INFORMAL DISCUSSIONS WITH A MEMBER OF THE SHAPE STAFF WHO PARTICIPATED IN DRAFTING THESE TOR. FROM OUR REVIEW AND DISCUSSIONS, WE OFFER THE COMMENTS BELOW. OUR COMMENTS ARE DELIBERATELY SOMEWHAT GENERAL, ORIENTED TO THE OVERALL CONTENT OF THE TOR RATHER THAN TO A PARAGRAPH-BY-PARAGRAPH CRITIQUE.

2. FROM OUR DISCUSSIONS WITH THE SHAPE REP, WE LEARNED SOME OF THE THINKING OF THE DRAFTING GROUP (DRAWN FROM THE SHAPE STAFF). THE DRAFTING GROUP HAD A MILD INTERNAL CONFLICT OVER THE AMOUNT OF DETAIL WHICH THE TOR SHOULD CONTAIN. ONE SEGMENT, UNDER UK INFLUENCE, BELIEVED THAT TERMS OF REFERENCE SHOULD BE BROAD AND GENERAL WITH DETAIL DEVELOPED IN A WORK PROGRAM IMPLEMENTING THE TOR. ANOTHER SEGMENT, UNDER US INFLUENCE, HELD THAT THE TOR SHOULD HAVE ENOUGH DETAIL TO ASSURE THAT THE TASK FORCE UNDERTOOK CERTAIN SPECIFIC ACTIONS. THE RESULTING DRAFT TOR IS SOMEWHAT OF A BLEND OF THE TWO VIEWS. IN PARTICULAR, WORDS SUCH AS "SURVIVABILITY" ARE INTENDED TO HAVE BROAD MEANINGS, ENCOMPASSING NOT ONLY RESISTANCE TO PHYSICAL DAMAGE BUT ALSO RESISTANCE TO EW, EMP, OTHER ELECTROMAGNETIC INTERFERENCE, ETC., AND ALSO THE ABILITY TO RECOVER FROM OR ADAPT TO LOSS OF PARTS OF THE SYSTEM. CONSEQUENTLY, THE DRAFT TOR DO NOT

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CONTAIN MENTION OF SOME OF THE SPECIFIC MEASURES AND SYSTEM FEATURES THE US WOULD NORMALLY INCLUDE IN SUCH A DOCUMENT.

3. IN OUR VIEW, THE TOR COVER THE FULL RANGE OF C3, WITH A DEFINITE SLANT TOWARD COMMAND AND CONTROL (C2). CONSIDERING THE NEEDS OF THE ALLIANCE AND PROGRAMS NOW IN PROGRESS, WE AGREE WITH THIS THRUST. HOWEVER, WE NOTE THAT IN SOME INSTANCES, THE TOR USE THE TERM C2 WHEN THE BROADER ONE, C3, WOULD BE MORE APPROPRIATE (E.G., SUBPARA F OF THE SECTION ENTITLED "SUBSTANCE"). IF THE TASK FORCE WILL IN FACT APPLY BROAD DEFINITIONS TO SOME OF THE WORDS IN ITS TOR, WE BELIEVE THAT THE TOR EMBRACE IN SOME WAY MOST OF THE US OBJECTIVES, ALTHOUGH EMPHASES MAY BE DIFFERENT. WE SHOULD BE ABLE DISCREETLY TO INJECT US IDEAS INTO THE SUBORDINATE TASK GROUPS AND THEREBY ASSURE CONSIDERATION OF ACTION NOT SPECIFICALLY MENTIONED IN THE TOR.

4. WHILE WE BELIEVE THAT THE TOR EMBRACE MOST US OBJECTIVES WE NOTE OMISSION OF SPECIFIC MENTION OF COMMUNICATIONS SECURITY (COMSEC). THE ROLE AND INFLUENCE OF COMSEC ON THE C3 SYSTEM ARE SO IMPORTANT THAT WE BELIEVE IT SHOULD BE ADDRESSED. ONE WAY WOULD BE TO CHANGE SUBPARA F OF THE

"SUBSTANCE" SECTION TO READ: "IMPROVE THE INTEROPERABILITY AND SECURITY OF EXISTING AND FUTURE C3 SUBSYSTEMS BY..." AND ADDING A NEW SUB-ITEM (4) CALLING FOR ADOPTION OF A FAMILY OF COMPATIBLE COMSEC EQUIPMENT. ANOTHER AREA NOT SPECIFICALLY ADDRESSED IS THE REQUIREMENT FOR AN ULTRA-SURVIVABLE, MINIMUM COMMUNICATIONS NETWORK ALONG THE LINES OF THE US MINIMUM ESSENTIAL EMERGENCY COMMUNICATIONS NETWORK (MEECN). IT CAN BE ARGUED THAT INCLUDING THIS REQUIREMENT IN THE TOR IS PREJUDGING A TASK FORCE CONCLUSION, AND WE EXPECT THAT THIS ARGUMENT WOULD BE ADVANCED OPENLY IF THE QUESTION WERE TO ARISE. NEVERTHELESS, WE BELIEVE THAT

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IN SOME MANNER THE TASK FORCE SHOULD BE INFLUENCED TO CONSIDER THE NEED FOR SUCH AN EMERGENCY SYSTEM. A THIRD POINT WE BELIEVE SHOULD BE SPECIFICALLY MENTIONED IS THE NEED FOR A MILITARY OPERATIONAL REQUIREMENT TO INTERCONNECT VARIOUS C3 SYSTEMS. SEVERAL PLACES IN THE TOR IMPLY SUCH A REQUIREMENT, BUT NOWHERE IS IT SPECIFICALLY MENTIONED. NATO FUNDING RULES BEING WHAT THEY ARE, A FORMAL STATEMENT OF THE REQUIREMENT FOR INTERCONNECTION SEEMS AN ESSENTIAL STEP.

5. FINALLY, WE BELIEVE THAT THE STATEMENT OF THE "AIM" OF THE TASK FORCE IS RATHER WEAK. IN PARTICULAR, IT LACKS A

STATEMENT OF THE REAL OBJECTIVE FOR IMPROVING THE NATO C3
SYSTEM (I.E., TO PROVIDE NATO WITH AN EFFICIENT AND RESPON-
SIVE CAPABILITY IN PEACE, CRISES, AND WAR). IT ALSO SHOULD
INCLUDE INTERMEDIATE, TIME-PHASED OBJECTIVES. STREATOR

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